# FINANCIAL STATEMENTS

June 30, 2017

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CPAs and Management Consultants

One South Memorial Drive, Ste. 900 St. Louis, MO 63102 ph. 314.231.6232 fax 314.880.9307

www.kebcpa.com

# **Independent Auditors' Report**

Board of Education Jefferson City Public Schools Jefferson City, Missouri

We have audited the accompanying modified cash basis financial statements of the governmental activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of Jefferson City Public Schools, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Jefferson City Public Schools' basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting as described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Jefferson City Public Schools Foundation. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it related to the amounts included for Jefferson City Public Schools Foundation, is based solely on the report of the other auditors. We conducted out audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, based on our audit and the report of other auditors, the modified cash basis financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the aggregate discretely presented component unit, each major fund and aggregate remaining fund information of Jefferson City Public Schools as of June 30, 2017, and the respective changes in modified cash basis financial position, thereof for the year then ended in accordance with the basis of accounting described in Note 1.

# **Basis of Accounting**

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to that matter.

# **Other Matters**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Jefferson City Public Schools' basic financial statements. The management's discussion and analysis, supplementary information and schedule of selected statistics as listed in the table of contents, which are the responsibility of management, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for the purposes of additional analysis as required by the Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The management's discussion and analysis, supplementary information and schedule of selected statistics have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

# Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 5, 2017, on our consideration of Jefferson City Public Schools' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Jefferson City Public Schools' internal control over financial reporting and compliance.

Kerber Ech & Brackel LLP

St. Louis, Missouri December 5, 2017

# MANAGEMENT'S DISCUSSION AND ANALYSIS – UNAUDITED YEAR ENDED JUNE 30, 2017

The discussion and analysis of the Jefferson City Public Schools' (the "District") financial performance provides an overview of the District's financial activity for the fiscal year ending June 30, 2017. Please read it in conjunction with the District's financial statements, notes to the financial statements, and other supplemental information, which immediately follow this section.

# Financial Highlights

- The total fund balances of the District's governmental funds decreased by \$21,189,286 to \$26,188,562 during the 2017 fiscal year. This fund balance and the change in total balances of each fund are described below:
  - The Debt Service Fund balance decreased by \$23,999,980, to \$2,153,989. The District refinanced portions of the 2007 bond issue in 2012, 2014 and 2015. Because the original bonds were not callable until this fiscal year, the refinancing bond proceeds were held in an escrow account until the March 1, 2017 call date.
  - The Capital Projects Fund balance increased by \$1,561,047 to \$3,292,329. In fiscal year 2016, the District completed a number of projects including a major renovation to East Elementary, the addition of a culinary kitchen at Nichols Career Center, major renovations to Jefferson City High School, and major security improvements to the entrances at seven elementary schools and SWECC. These projects reduced the Capital Projects balance to a level below where the District would like it to be. The District's plan is to rebuild the Capital Projects balance to a more acceptable balance of around \$4 million.
  - The Operating Fund balance increased by \$1,249,647 to \$20,742,244. The District had budgeted to reduce the Operating fund balance because the fund balance is in excess of the board's desired balance of 20% of annual expenditures. At the conclusion of the 2017 fiscal year, the Operating fund balance was 23.4% of annual expenditures.
- The Debt Service Fund balance not held in escrow for the refunding bonds increased by \$213,170 to \$2,150,258. This fund balance is sufficient to only pay 25.7% of the District's general obligation debt service requirements for 2018.
- Revenues of the "Operating Funds" (General and Teachers Funds) were \$90,253,571 which was an increase of 1.98%, or \$1,756,494, compared to prior year total operating revenue.

Most of this increase was in local property taxes where the District's revenue increased by \$1,229,366. The District's assessed valuation grew by 2.3%, which generated an additional \$1 million in potential revenue. The actual collection rate was 98.25%, which is higher than normal, and accounted for the remaining revenue increase.

# MANAGEMENT'S DISCUSSION AND ANALYSIS – UNAUDITED YEAR ENDED JUNE 30, 2017

The District saw a 1.6% increase in Prop C revenue. This amounted to an increase of \$134,063. This increase is attributable to higher sales tax collections at the state level.

The District saw an increase in Federal Revenues of \$528,456, coming mostly from Nutrition Services meal reimbursements which increased by \$371,746. This increase is attributable to an increase in the percentage of students in the District who qualify for free or reduced lunch.

• Expenses for the Operating Funds increased \$1,691,897, or 1.95%, over prior year levels. The overwhelming majority of this came from increases in salary and benefits. The increase in expenditures associated with salary and benefits accounted for \$1,731,540. While the District awarded raises averaging 1.8% for the year, the District's actual salary costs increased by 2.7% (or \$1,395,222). This was due in large part to new staff added to support the growing student population at Thomas Jefferson Middle School and to provide additional instructional support staff. Benefit costs increased by \$336,318 (or 2.2%). The increase in benefit costs is relatively low due to the District's continuing efforts to control health insurance costs.

The District's Supplies and Purchased Services, excluding utilities, decreased by \$38,699 (-0.2%). The District's utility expenses remained mostly unchanged with a decrease of \$941, -0.1%. Total utility expenses were \$1,843,261 for the year.

• Outlays for new capital assets totaled \$3,236,439 during the year, including site improvements and equipment. This total also includes \$627,050 in lease purchase principal and interest payments.

# **Overview of the Financial Statements**

The financial section of the annual report consists of three parts:

- Management's discussion and analysis (this section),
- Financial statements (District-wide and fund financial statements), including notes to the financial statements, and
- Supplemental information.

The financial statements consist of two different types of statements that present different views of the District's financial activities.

• "District-wide financial statements" provide both short-term and long-term information about the District's overall financial status. The District-wide statements include the Statement of Net Position and Statement of Activities.

# MANAGEMENT'S DISCUSSION AND ANALYSIS – UNAUDITED YEAR ENDED JUNE 30, 2017

• The remaining financial statements are "fund financial statements" that focus on individual funds of the District, and report the District's operations in more detail than the District-wide financial statements. The fund financial statements present the District's funds in terms of governmental, proprietary and fiduciary activities.

The financial statements also include notes that explain accounting concepts and methodology and provide more detailed data. The basic financial statements are followed by a section of supplementary information that further explains and supports the basic financial statements.

# **District-Wide Statements**

The District-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The two District-wide statements report the District's financial position and how it has changed. "Net position" is the difference between the District's assets and liabilities and is one way to measure the District's financial health or position. For example, over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively. However, to assess the District's overall health, consideration must also be given to other non-financial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the District-wide financial statements, the District's activities are categorized as governmental activities. The governmental activities include all of the District's basic services, such as regular and special education, transportation, food service, and administration. Property taxes and state aid and grants finance most of these activities. Additionally, the internal service fund activity, accounted for as a separate fund, is included with the governmental fund activity totals to present the account balances and activities of the District as a whole.

# **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's funds. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

# MANAGEMENT'S DISCUSSION AND ANALYSIS – UNAUDITED YEAR ENDED JUNE 30, 2017

The District maintains three types of funds:

- Governmental Funds: All of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the District-wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or differences) between them.
- Proprietary Funds: The District maintains an internal service fund, which is classified as a proprietary fund. This fund is used to collect premiums from the District, employees and retirees, and pay claims and administrative costs of the District's self-insured medical insurance benefits plan.
- Agency Funds: The District maintains one agency fund the purpose of which is to account for assets held on a fiduciary basis. The Scholarship Fund is excluded from the district-wide financial statements because the funds' assets are not intended to finance the District's operations.

# Financial Analysis of the District as a Whole

The financial position of the District is summarized as follows:

	Jı	June 30, 2017		ane 30, 2016
Assets				
Cash and Investments	\$	43,011,213	\$	37,670,996
Restricted Investments/Other Assets		1,279,555		26,153,969
Total assets	***	44,290,768		63,824,965
Current Liabilities		(7,786,079)	_	(7,642,102)
Net Position	\$	36,504,689	\$	56,182,863

The District's total net position was \$36,504,689, as of June 30, 2017. Of this amount, \$34,342,509 is unrestricted.

# MANAGEMENT'S DISCUSSION AND ANALYSIS – UNAUDITED YEAR ENDED JUNE 30, 2017

Total net position decreased by \$19,678,174 for the year ended June 30, 2017. As previously noted, the reason for this large decrease is due to the District using the refinancing bond proceeds held in escrow to pay off the prior bonds when they became callable on March 1, 2017. The unrestricted net position of the District increased by \$4,313,616. The decrease in net position differs from the decrease in overall fund balances (which totaled \$21,189,286) because of the different measurement focus of the two statements. A complete reconciliation of this difference is included on the basic financial statements.

# **Governmental Activities**

The financial activities of the District for the year ended June 30, 2017 and 2016 are summarized as follows:

	June 30, 2017						
	Expenditures		Program receipts			Net expenditures	
Instruction	\$	50,113,323	\$	10,075,467	\$	(40,037,856)	
Support services		10,906,409		499,723		(10,406,686)	
Administration		8,642,159		·		(8,642,159)	
Operation of plant		7,610,914		<b>₩</b>		(7,610,914)	
Pupil transportation		3,787,483		606,019		(3,181,464)	
Food service		5,446,465		5,739,757		293,292	
Community service		1,730,676		599,046		(1,131,630)	
Facility acq. & construction		1,379,700		<b>=</b> 2		(1,379,700)	
Principal payments		32,214,378		5,915,000		(26,299,378)	
Interest/fees		2,348,772		243,268		(2,105,504)	
Total	\$	124,180,279	\$	23,678,280		(100,501,999)	
			Genera	l revenues		80,823,825	
			Decreas	se in net position	\$	(19,678,174)	

# MANAGEMENT'S DISCUSSION AND ANALYSIS – UNAUDITED YEAR ENDED JUNE 30, 2017

	June 30, 2016					
	Expenditures		Pro	gram receipts	Ne	t expenditures
Instruction	\$	51,742,735	\$	9,948,702	\$	(41,794,033)
Support services		9,558,357		461,831		(9,096,526)
Administration		8,842,166		-		(8,842,166)
Operation of plant		9,140,619		: <del></del> -		(9,140,619)
Pupil transportation		3,574,925		715,822		(2,859,103)
Food service		5,191,270		5,389,850		198,580
Community service		1,764,756		598,124		(1,166,632)
Facility acq. & construction		4,508,800		5 <u>-4</u> 5		(4,508,800)
Principal payments		1,923,109		5,235,000		3,311,891
Interest/fees		2,278,902			1	(2,278,902)
Total	\$	98,525,639	\$	22,349,329		(76,176,310)
			Genera	l revenues	-	79,062,275
			Increas	e in net position	\$	2,885,965

<sup>\*\*</sup>Allocation of revenues for 2016 were revised to move bond proceeds from General Revenues to Program Receipts to be consistent with current year.

The District primarily relies on local property and sales taxes and state aid and grants for funding its governmental activities. In 2017 and 2016, respectively, 65.7% and 61.1% of general revenues were derived from local sources, 23.0 and 21.7% from general state and federal aid and grants. Sales tax revenues accounted for 10.4% in 2017 and 9.8% in 2016.

The following factors contribute to the District's change in net position:

- The District's total revenue in all funds increased by \$2,129,973 or 2.2%. Total revenues from local and county sources combined increased by \$1,874,690 or 2.9%. The net change for all state and federal revenues combined amounted to \$564,032, which was an increase of 1.7%.
- The District saw an increase in total governmental fund expenditures of \$20,706,395. The District saw an increase in principal and interest payments due to the repayment of advance refunding bonds using the prior proceeds held in escrow to make the payment on the call date of March 1, 2017. The District is in a planned spend down of operating fund reserves as it finds itself in a very good position of having higher fund balances than are desirable.
- The cost of all governmental activities this year was \$124,180,279, compared to \$98,525,639 for the prior year. With \$23,678,280 of the total costs financed by revenues generated by the governmental activities, the net cost of all governmental activities was \$100,501,999.

# MANAGEMENT'S DISCUSSION AND ANALYSIS – UNAUDITED YEAR ENDED JUNE 30, 2017

- Excluding the non-current expenditure lines (facility acquisition & construction, principal
  payments and interest/fees) from the totals in the table shown on the preceding page, the
  breakdown of the District's expenses is as follows:
  - For fiscal year 2017, instruction represents 56.8% of the total cost of all governmental activities of the District; compared to 57.6% in the prior year.
  - For fiscal year 2017, Pupil Support Services (includes Professional Development, Technology, Guidance, Library, Health/Psychology/Speech Services and Attendance Services) represents 12.4% of the total costs of all governmental activities of the District; compared to 10.6% in the prior year. This was expected due to the additional instructional support services put in place in fiscal year 2017. Some of these new resources were additional personnel for behavior interventionists and instructional coaches.
  - For fiscal year 2017, Administration (includes Board of Education, District-wide, and Building-level Administrative Services) stayed the same with 9.8% of the total costs of all governmental activities in both fiscal years.
  - For fiscal year 2017, the remaining categories (includes Plant Operation, Transportation, Food Service, and Community Services) represents 21.0% of the total costs of all governmental activities; compared to 21.9% in the prior year.

# Financial Analysis of the District's Funds

The District's governmental funds reported combined fund balances of \$26,188,562, which is well below last year's ending fund balances of \$47,377,848. The majority of this change is in the debt service fund due to the completion of advance refunding of general obligation debt. The fund balance in the District's general fund actually went up by \$1,249,647 to \$20,742,244.

The District made five budget amendments during the fiscal year. These amendments occurred in October, February, March, May and June. The District's Business Office has a goal to have the original operating budget fall within 2% of actual revenues and expenditures, while also having the final operating fund balance fall within 2% of the original budgeted balance. The District met this goal on two of the three fronts. On the revenue side, actual revenues came in \$1,653,000 more than the original budget, net of student activities, which is just within the goal at 1.90% above budgeted amounts. Total operating expenditures came in better, as it ended \$1,145,000 less than the original budget, net of student activities, which is only 1.3% lower than the original budget. The actual operations of the District resulted with an operating surplus of \$1,249,647, while the original budget called for a deficit of revenues to expenses in the Operating Funds of \$1,086,519. This results in a positive difference of \$2,336,166, or 2.7% of annual expenditures, which does not fall in line with the Business Office goal of budgeting.

# MANAGEMENT'S DISCUSSION AND ANALYSIS – UNAUDITED YEAR ENDED JUNE 30, 2017

The balance of the Capital Projects Fund is \$3,292,329, of which all is assigned. These fund balances are limited to the stated uses of the fund.

# **Contacting the District's Financial Management**

This financial report is designed to provide the District's citizens, taxpayers, customers, and investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the office of the Chief Financial Officer, 315 East Dunklin, Jefferson City, Missouri, 65101.

# STATEMENT OF NET POSITION - MODIFIED CASH BASIS June 30, 2017

	Primary Government  Governmental Activities	Component Unit Jefferson City Public Schools Foundation		
ASSETS				
Cash and investments	\$ 43,011,213	\$ 909,686		
Restricted cash and investments	1,272,555			
Other assets	7,000	9,050		
Total assets	44,290,768	918,736		
LIABILITIES				
Accounts payable	<del>(3</del> )	3,086		
Accrued payroll expense	7,786,079			
Total liabilities	7,786,079	3,086		
NET POSITION				
Restricted - nonexpendable endowment	<del>12</del> ),	23,048		
Restricted - expendable				
Student scholarships	V An	288,264		
Professional development	8,191	<b>18</b> 0		
Retirement of long-term debt	2,153,989	3 <del>00</del> 0		
Unrestricted	34,342,509	604,338		
Total net position	\$ 36,504,689	\$ 915,650		

#### STATEMENT OF ACTIVITIES - MODIFED CASH BASIS

Year ended June 30, 2017

		Program revenue			Ne	et (expenditures) re Net Po		l changes in		
Functions/programs	Expenditures	Charges for services		erating grants and entributions	•	oital grants and atributions		Primary government Total governmental activities	Jeffe Publ	mponent unit erson City ic Schools undation
Governmental activities Regular instruction	\$ 32,256,400	\$ 90,333	s	803,906	s		S	(31,362,161)	s	
Special instruction	12,581,061	180,054	3	6,321,940	3	206,000	3	(5,873,067)	3	-
Vocational instruction	2,254,997	166,835		685,971		114,037		(1,288,154)		-
Student activities	2,865,950	1,506,391		063,971		114,037		(1,359,559)		-
Tuition paid to other districts	154,915	1,500,591		- 2		-		(154,915)		-
Student support services	3,952,871			12				(3,952,871)		
Instructional staff support	6,953,538	(		499,723				(6,453,815)		-
Building administration	4,305,478			177,123				(4,305,478)		-
General administration and central services	4,336,681	-		-				(4,336,681)		-
Operation of plant	7,610,914	-		-		-		(7,610,914)		-
Transportation	3,787,483			606,019		-		(3,181,464)		-
Food service	5,446,465	1,683,052		4,032,360		24,345		293,292		-
Community service	1,730,676			599,046		-		(1,131,630)		-
Facility acquisition and construction	1,379,700	-		-		-		(1,379,700)		_
Principal	32,214,378	1.60		5,915,000		-		(26,299,378)		-
Interest and other charges	2,348,772		_	243,268			-	(2,105,504)		-
Total governmental activities	\$ 124,180,279	\$ 3,626,665	\$	19,707,233	S	344,382		(100,501,999)		=
Component unit										
Jefferson City Public Schools Foundation	\$ 108,069	<u>s</u> -	\$	160,790	\$			-		52,721
	General revenues									
	Property taxes							52,341,884		_
	Sales taxes							8,373,123		
	State aid							18,581,625		0
	Fines							333,687		Ţ.
	Investment inco	nme						709,760		80,964
	Miscellaneous	,,,,,						437,473		277
	Net insurance re	ecovery						25,371		-
	Proceeds from s							20,902		
	1	Total general revenu	ies				12-	80,823,825		81,241
		CHANGE IN NET F	POSITIO	ON				(19,678,174)		133,962
	Net position at July	y 1, 2016						56,182,863		781,688
	Net position at Jun	ne 30, 2017					s	36,504,689	s	915,650

See notes to financial statements.

# BALANCE SHEET- MODIFED CASH BASIS $\,$ - GOVERNMENTAL FUNDS June 30, 2017

	General Fund	Special Revenue Fund	Debt Service Fund	Capital Projects Fund	Total Governmental Funds
ASSETS			-		
Cash and investments	\$ 21,916,447	\$ 6,603,331	\$ 881,434	\$ 3,292,329	\$ 32,693,541
Restricted cash and investments		( <del>-</del> 2	1,272,555	9.	1,272,555
Other assets	( <del></del>	7,000	·		7,000
Total assets	21,916,447	6,610,331	2,153,989	3,292,329	33,973,096
LIABILITIES					
Payroll liabilities	\$ 1,174,203	\$ 6,610,331	\$ -	\$ -	\$ 7,784,534
FUND BALANCES					
Fund balances					
Restricted for					
Cross-over refunding bonds	-	-	3,731		3,731
General obligation debt	-	-	2,150,258	-	2,150,258
Professional development	8,191	(=)		:•	8,191
Assigned to					
Capital projects	₩.	(#X)	-	3,292,329	3,292,329
Student activity accounts	665,247	( <del>),</del> ,/	-		665,247
Unassigned	20,068,806				20,068,806
Total fund balances	20,742,244		2,153,989	3,292,329	26,188,562
Total liabilities					
and fund balances	\$ 21,916,447	\$ 6,610,331	\$ 2,153,989	\$ 3,292,329	\$ 33,973,096
Amounts reported for governmental activit	ies in the Statemer	nt of Net Position a	re different because	<b>:</b> :	
Internal service funds are used by the Distr to individual funds. The assets and liabiliti					
governmental activities.	es of the internal s	civice fulld are repo	orted with the		\$ 10,316,127
Net position of governmental acti	vities				\$ 36,504,689

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GOVERNMENTAL FUNDS

Year ended June 30, 2017

	General Fund	Special Revenue Fund	Debt Service Fund	Capital Projects Fund	Total Governmental Funds
	Tuna	Tunu	Tunu	Tunu	Tulius
Revenues					
Local	\$ 46,148,292	\$ 8,373,123	\$ 3,115,120	\$ 1,325,945	\$ 58,962,480
County	4,856,582	333,687	484,811	1.40	5,675,080
State	4,223,099	16,055,758		2,889,791	23,168,648
Federal	9,301,635	208,024	<u> </u>	24,345	9,534,004
Investment income	495,682	10,096	177,921	26,061	709,760
Other		247,593			247,593
Total revenues	65,025,290	25,228,281	3,777,852	4,266,142	98,297,565
Expenditures					
Regular instruction	2,364,981	30,539,446	¥	31,973	32,936,400
Special instruction	4,825,488	8,037,983	-	4,701	12,868,172
Vocational instruction	286,917	1,847,691	4	150,611	2,285,219
Student activities	1,849,459	993,747	¥	22,744	2,865,950
Tuition paid to other districts		154,915	-	1255	154,915
Student support services	1,183,378	2,860,160	2		4,043,538
Instructional staff support	4,358,884	1,966,864	*	688,234	7,013,982
Building administration	1,327,278	3,053,756	-		4,381,034
General administration and central services	3,499,032	882,982	¥	94	4,382,014
Operation of plant	7,697,574	5002004 <b>5</b> 500400	-	49,340	7,746,914
Transportation	3,628,040	159,443	2		3,787,483
Food service	5,280,037	043	=	257,095	5,537,132
Community service	494,806	1,225,991		24,991	1,745,788
Facility acquisition and construction	2		<u> </u>	1,379,700	1,379,700
Debt services				1087002801532	51877757703870775
Principal	-	19)	25,395,517	594,378	25,989,895
Interest and other charges			2,316,100	32,672	2,348,772
Total expenditures	36,795,874	51,722,978	27,711,617	3,236,439	119,466,908
Revenues over (under) expenditures	28,229,416	(26,494,697)	(23,933,765)	1,029,703	(21,169,343)
Other financing sources (uses)					
Proceeds from sale of property	14,928		_	5,973	20,901
Net insurance recovery	14,720		_	25,371	25,371
Proceeds from general obligation refunding bonds	. 2	200 200	5,915,000	25,571	5,915,000
Premium on general obligation refunding bonds	_		243,268	-	243,268
Payment to refunded bond escrow agent	2	925	(6,224,483)	128	(6,224,483)
Transfers in	20 20	26,494,697	(0,221,105)	500,000	26,994,697
Transfers out	(26,994,697)	20,171,077	_	-	(26,994,697)
Total other financing sources (uses)	(26,979,769)	26,494,697	(66,215)	531,344	(19,943)
CHANGE IN FUND BALANCES	1,249,647	17	(23,999,980)	1,561,047	(21,189,286)
Fund balance at July 1, 2016	19,492,597	•	26,153,969	1,731,282	47,377,848
Fund balance at June 30, 2017	\$ 20,742,244	\$ -	\$ 2,153,989	\$ 3,292,329	\$ 26,188,562
Amounts reported for governmental activities in the statement	ent of activities are	e different because:			
Internal service funds are used by the District to charge the	cost of providing	employee benefits			
to individual funds. The net income of the internal service fi		27.00			
governmental funds.		55000E2			\$ 1,511,112
Changes in net position of governmental activities					\$ (19,678,174)

# STATEMENT OF NET POSITION - MODIFIED CASH BASIS PROPRIETARY FUND

June 30, 2017

	Internal Service Fund
ASSETS	
Cash and investments	\$ 10,317,672
LIABILITIES	
Payroll liability	1,545
NET POSITION	
Unrestricted	\$ 10,316,127

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN NET POSITION - MODIFIED CASH BASIS PROPRIETARY FUND

Year ended June 30, 2017

	Internal Service Fund	
Operating revenues		
Premiums	\$ 8,466,353	
Operating expenses		
Medical claims paid	5,797,474	
Reinsurance	452,800	
Administrative	590,157	
Other	208,180	
Total operating expenses	7,048,611	
Operating income	1,417,742	
Non-operating revenues Interest income	93,370	
CHANGE IN NET POSITION	1,511,112	
Net position at July 1, 2016	8,805,015	
Net position at June 30, 2017	\$ 10,316,127	

# STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES - MODIFIED CASH BASIS - AGENCY FUND

June 30, 2017

	Scholarship Fund
ASSETS	
Cash and investments	\$ 1,016,604
Total assets	\$ 1,016,604
LIABILITIES	
Payable for scholarships	\$ 1,016,604
Total liabilities	\$ 1,016,604

# NOTES TO FINANCIAL STATEMENTS

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Jefferson City Public Schools (the "District") is a political subdivision of the State of Missouri and is governed by an elected seven member board as described in Chapter 162, Missouri Revised Statutes. The Board of Education is the basic level of government that has financial accountability and control over all activities related to public school education in the District.

The District's financial statements are presented on the modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America as established by the Governmental Accounting Standards Board (GASB).

# **Principles Determining the Scope of Reporting Entity**

Generally accepted accounting principles (GAAP) require that the financial reporting entity include (1) the primary government, (2) organizations for which the primary government is financially accountable and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Based on these criteria, the Jefferson City Public Schools Foundation (the "Foundation") is presented as a discretely presented component unit of the District. Discretely presented component units are reported in a separate column in the Statement of Net Position and Statement of Activities to emphasize that they are legally separate from the District.

The Foundation provides annual program grants to the District from funds raised through its own fundraising efforts. The Foundation is a nonprofit organization and it follows guidance of the Financial Accounting Standards Board for its financial reporting. As such, certain revenue recognition criteria and presentation features are different from the modified cash basis revenue recognition and presentation features. No modifications have been made to the Foundation's audited financial information as it is presented. Complete financial statements for the Foundation can be obtained from the Foundation's Treasurer, PO Box 2152, Jefferson City, MO 65102.

#### **Basis of Presentation**

# **Government-Wide Financial Statements**

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all nonfiduciary funds of the reporting entity. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The District has no business-type activities.

#### NOTES TO FINANCIAL STATEMENTS

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. The District does not allocate indirect costs. Amounts reported as program revenues include charges paid by the students for goods and services offered by the programs and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues, including all taxes, are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

#### **Fund Financial Statements**

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues and expenditures/expenses. The emphasis is placed on major funds. Each major fund is presented in a separate column while nonmajor funds, if applicable, are aggregated and presented in a single column.

The major funds of the financial reporting entity are described below:

# **Governmental Funds**

# **General Fund**

The General Fund is the primary operating fund of the District and is used to account for expenditures for noncertified employees, pupil transportation, operation of plant, fringe benefits, student body activities, community services, the food service program, and any expenditures not required or permitted to be accounted for in other funds.

# **Special Revenue Fund**

The Special Revenue Fund is used to account for sales taxes and other revenue sources that are legally restricted for the payment of salaries and certain employee benefits for certified personnel.

#### **Debt Service Fund**

The Debt Service Fund is used to account for the accumulation of resources for the periodic payment of principal, interest and fiscal charges on general long-term debt.

# **Capital Projects Fund**

The Capital Projects Fund is used to account for resources to be used for the acquisition or construction of major capital assets.

#### NOTES TO FINANCIAL STATEMENTS

#### **Proprietary Funds**

#### **Internal Service Fund**

Internal Service Funds account for the financing of services provided by one department or agency to other departments or agencies of the District on a cost-reimbursement basis. The District's Internal Service Fund was established to account for a self-funded employee medical insurance benefits program. The premiums received by the Internal Service Fund are transferred from other funds as an expense related to employment, amounts withheld from employees and premiums received from retirees. Claims paid, direct insurance payments, and administrative costs are expenses of this fund.

# **Fiduciary Funds**

# **Agency Fund**

The Agency Fund is used to account for the financial activities of the scholarship programs. The assets are held in an agency capacity and therefore not available to support the District's programs.

# **Basis of Accounting**

The government-wide financial statements and fund financial statements are prepared using a modified cash basis of accounting. This basis of accounting recognizes assets, net position/fund equity, revenues, and expenditures/expenses when they result from cash transactions except that the purchase of investments are recorded as assets and accrued payroll is recorded as liabilities. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of this modified cash basis of accounting, certain assets (such as accounts receivable and capital assets), certain revenues (such as revenue for billed or provided services not yet collected), certain liabilities (such as accounts payable and general obligation bonds payable) and certain expenses (such as expenses for goods or services received but not yet paid) are not recorded in these financial statements.

If the District utilized the basis of accounting recognized as generally accepted, the governmental fund financial statements would use the modified accrual basis of accounting, while the government-wide financial statements and proprietary fund financial statements would be presented on the accrual basis of accounting.

#### **Property Taxes**

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on November 1 and payable by December 31. The counties collect the property tax and remit it to the District.

The assessed valuation of the tangible taxable property for the calendar year 2016 for purposes of local taxation was \$1,260,387,400, excluding state assessed railroad and utilities.

#### NOTES TO FINANCIAL STATEMENTS

The tax levy per \$100 of the assessed valuation of tangible taxable property for the calendar years 2016 for purposes of local taxation was:

	A	djusted	Unadjusted			
General Fund	\$	3.4400	\$	3.7642		
Special Revenue Fund		-		-		
Debt Service Fund		0.2528		0.2528		
Capital Projects Fund	-		_	-		
Total	_\$_	3.6928	_\$_	4.0170		

The receipts of current and delinquent property taxes during the fiscal year ended June 30, 2017, aggregated approximately 98% of the current assessment computed on the basis of the levy as shown above.

#### **Cash and Investments**

Cash resources from all funds, except the Debt Service Fund, are combined to form a pool of cash and temporary investments which is managed by the District's Treasurer. State law requires that all deposits of the Debt Service Fund be kept separate from all other funds of the District. Interest income earned is allocated to contributing funds based on each funds' proportionate share of funds invested.

The District may invest in United States Treasury-bills, notes, bonds, government agency and instrumentality obligations, repurchase agreements collateralized by government securities, and time certificates of deposit, bankers' acceptances issued by domestic commercial banks and commercial paper issued by domestic corporations. Investments are reported at cost which approximates fair value.

#### **Restricted Assets**

Restricted assets include cash and investments that are legally restricted as to their use. The restricted assets primarily consist of deposits escrowed under the Missouri Direct Deposit Program.

# **Post Employment Benefits**

In addition to the pension benefits described in Note 4, the District allows employees who retire from the District to participate in the District's health insurance plans. Upon meeting the retirement requirements per Public School Retirement System of Missouri (PSRS) or Public Education Employee Retirement System of Missouri (PEERS), the employees can elect to participate in the District's plans. The retirees must pay for 100% of their coverage for each plan in which they elect to participate. The premiums are based on a single blended rate for both active employees and retirees. The difference between the amount the retiree is required to pay and the actual cost to the District is considered a post-employment benefit. The District has not established an irrevocable trust fund for the accumulation of resources for the future payment of benefits under the plan; benefits are paid on a pay-as-you-go basis. A stand alone financial report is not available for the plan.

# NOTES TO FINANCIAL STATEMENTS

#### **Net Position**

In the government wide statements, equity is classified as net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments. All other net position is reported as unrestricted. The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### **Fund Balances**

In the fund financial statements, governmental funds report the following classifications of fund balance:

Nonspendable – includes amounts that cannot be spent because they are either not spendable in form or are legally or contractually required to be maintained intact.

Restricted – includes amounts restricted by external sources or by constitutional provision or enabling legislation.

Committed – includes amounts that can only be used for specific purposes as determined by a resolution of the Board of Education. Commitments may be modified or rescinded only through resolutions approved by the Board of Education.

Assigned – Amounts constrained by the District's intent to be used for specific purposes but that are neither restricted nor committed. Intent can be expressed by the District's Board of Education or by an official body to which the Board of Education delegates authority.

Unassigned – includes amounts that have not been assigned to other funds or restricted, committed or assigned to a specific purpose within the General Fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board has provided otherwise in its commitment or assignment actions.

# **Operating Revenues and Expenses**

Operating revenues and expenses for proprietary funds are those that result from providing services. It also includes all revenue and expenses not related to capital and related financing, noncapital financing, and investing activities.

#### NOTES TO FINANCIAL STATEMENTS

# **Interfund Activity**

Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements. A transfer of \$26,494,697 was made from the General Fund to the Special Revenue Fund to cover anticipated Special Revenue Fund expenditures in excess of revenues. In addition, a transfer of \$500,000 was made from General Fund to the Capital Projects Fund to fund specific projects.

# NOTE 2 - CASH AND INVESTMENTS

The District is governed by the deposit and investment limitations of state law.

The District participates in the Missouri Direct Deposit Program which is a mechanism for public school bond repayments through the MOHEFA Bond Program. It authorizes the direct deposit of a portion of the District's state aid payment by the State of Missouri to a trustee bank that accumulates these payments and then makes the principal and interest payments to the paying agent on the bonds. The direct deposits occur monthly and the balance is withdrawn every six months to pay the debt service requirement of the related bond issues. At June 30, 2017, the District had \$1,268,824 in this program, which has been classified as investments.

The cash deposits and temporary investments are reported at cost and are summarized as follows at June 30, 2017:

	Maturities	Credit rating	Cost
Deposits			
Demand deposits	N/A	N/A	\$ 43,014,944
Investments			
External investment pool			
MOHEFA	N/A	N/A	1,268,824
Total deposits and investments			\$ 44,283,768

# Custodial Credit Risk - Deposits

For a deposit, custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The District has a custodial credit risk policy for repurchase agreement investments and for certificates of deposit which requires these funds to be collateralized at least 100% or greater of the balance plus any demand deposit with the depository, less any insurance (FDIC or NCUSIF), as applicable. The District's deposits were fully insured or collateralized at June 30, 2017.

#### NOTES TO FINANCIAL STATEMENTS

#### Custodial Credit Risk – Investments

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government, and are held by the party who sold the security to the district or its agent, but not in the government's name. The District does not have a policy for custodial credit risk for investments. The District's investments were not exposed to custodial credit risk at year end.

#### **Interest Rate Risk**

The District minimizes the risk that the market value of securities in the portfolio will fall due to changes in general interest rates by structuring the investments portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity and by investing operating funds primarily in shorter-term securities.

#### **Investment Credit Risk**

Investment credit risk is the risk that an issuer of an investment will not fulfill its obligations to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. To minimize credit risk, the District prequalifies the institutions, brokers/dealers, intermediaries and advisors with which the District will do business and by diversifying the portfolio so that potential losses on individual securities will be minimized.

#### Concentration of Investment Credit Risk

As a means of limiting its exposure to losses arising from concentration of investments, the District's investment policy mandates that the portfolio not have a concentration of assets in specific maturity, specific issuer or specific class of securities. At a minimum, diversification standards by security type and issuer are established as: (a) U.S. treasuries and securities having principal and/or interest guaranteed by the U.S. Government, 100%; (b) collateralized time and demand deposits, 100%; (c) U.S. Government agencies, and government sponsored enterprises, no more than 60%; (d) collateralized repurchase agreements, no more than 50%; (e) U.S. Government agency callable securities, no more than 30%; (f) commercial paper and bankers' acceptances, no more than 75%.

Concentration of credit risk is required to be disclosed by the District for any single investment that represents 5% or more of total investments (excluding investments issued by or explicitly guaranteed by the U.S. Government, investments in mutual funds, investments in external investment pools and investments in other pooled investments). There was no concentration of credit risk at June 30, 2017.

#### NOTES TO FINANCIAL STATEMENTS

#### **NOTE 3 – LONG-TERM DEBT**

The following is a summary of changes in long-term debt for the year ended June 30, 2017:

	General obligation bonds	Notes payable	Total			
Balance at July 1, 2016	\$ 55,485,000	\$ 587,854	\$ 56,072,854			
Additions	5,915,000	mg.	5,915,000			
Reductions	(31,620,000)	(587,854)	(32,207,854)			
Balance at June 30, 2017	\$ 29,780,000	<u>\$</u> -	\$ 29,780,000			
Amount due within one year	\$ 2,325,000	\$ -	\$ 2,325,000			

Principal and interest on all bonded indebtedness is paid through the Debt Service Fund.

# **Bonds Payable**

Bonds payable consist of the following at June 30, 2017:

	Maturity date	Rate of interest	Original issue amount	Balance at June 30, 2017		
Series 2012 General Obligation Refunding Bonds	2027	2%	\$ 9,335,000	\$	9,335,000	
Series 2014 General Obligation Refunding Bonds	2024	2.0% - 3.5%	9,320,000		9,320,000	
Series 2015 General Obligation Refunding Bonds	2020	2.0% - 4.0%	5,235,000		5,210,000	
Series 2016 General Obligation Refunding Bonds	2027	2.0% - 3.0%	5,915,000		5,915,000	
				\$	29,780,000	

The 2012, 2014, and 2015 bond issues were cross-over refunding bonds. The escrowed proceeds from these issues, along with the proceeds from the 2016 issue, were used to pay the 2007 issue on March 1, 2017.

On December 6, 2016, the District issued \$5,915,000 in Series 2016 general obligation refunding bonds to advance refund and defease \$6,080,000 of outstanding Series 2007 general obligation refunding and improvement bonds and pay certain costs of issuance. A deposit of \$6,224,483 was placed in an irrevocable trust fund to purchase government obligations. The principal and interest to be earned on the government obligations was in an amount sufficient for the payment of the principal and interest on the call date of the Series 2007 Bonds on March 1, 2017.

#### NOTES TO FINANCIAL STATEMENTS

The refunding was undertaken to refund the District's remaining outstanding Series 2007 Bonds and to cover the costs of issuing the bonds. This resulted in an economic gain to the District of \$1,010,312 (the difference between the present value of the debt service payments on the Series 2007 general obligation refunding and improvement bonds and the refunding issue after the refunding date through March 1, 2017).

The annual requirements to amortize bonds are as follows at June 30, 2017:

Year ending June 30,	Principal	Interest	Total		
2018	\$ 2,325,000	\$ 847,053	\$ 3,172,053		
2019	2,490,000	751,675	3,241,675		
2020	2,665,000	667,175	3,332,175		
2021	2,695,000	576,375	3,271,375		
2022	2,850,000	491,800	3,341,800		
2023 - 2027	16,755,000	1,180,650	17,935,650		
	\$ 29,780,000	\$ 4,514,728	\$ 34,294,728		

Repayment of the District's series 2012, 2014, 2015 and 2016 bond issues are made through the Missouri School District Direct Deposit Program.

# Legal Debt Margin

Article VI, Section 26(b), Constitution of Missouri, limits the outstanding amount of authorized general obligation bonds of a school district to fifteen percent (15%) of the assessed valuation of the district (including State assessed railroad and utilities). The legal debt margin, computed excluding the assessed valuation of State assessed railroad and utilities, of the District at June 30, 2017 was:

Constitutional debt limit	\$ 189,058,110
General obligation bonds payable	(29,780,000)
Amount available in Debt Service Fund	2,153,989
Legal debt margin	\$ 161,432,099

#### **Notes Payable**

During fiscal year 2017, the District retired two outstanding loans from the Missouri Department of Natural Resources (DNR) - Energy Division. The first loan carried an interest rate of 3.55% and the second loan carried an interest rate of 4.00%.

#### NOTES TO FINANCIAL STATEMENTS

#### **NOTE 4 – RETIREMENT PLANS**

Public School Retirement System of Missouri (PSRS)

Plan Description. PSRS is a mandatory cost-sharing multiple employer retirement system for all full-time certificated employees and certain part-time certificated employees of all public school districts in Missouri (except the school districts of St. Louis and Kansas City) and all public community colleges. PSRS also includes certificated employees of PSRS, Missouri State Teachers' Association, Missouri State High School Activities Association, and certain employees of the state of Missouri who elected to remain covered by PSRS under legislation enacted in 1986, 1987 and 1989.

The majority of PSRS members are exempt from Social Security contributions. In some instances, positions may be determined not to be exempt from Social Security contributions. Any PSRS member who is required to contribute to Social Security comes under the requirements of Section 169.070 (9) RSMo, known as the "2/3's statute." PSRS members required to contribute to Social Security are required to contribute two-thirds of the approved PSRS contribution rate, and their employer is required to match the contribution. The members' benefits are further calculated at two-thirds the normal benefit amount. A Comprehensive Annual Financial Report ('CAFR') can be obtained at <a href="https://www.psrs-peers.org">www.psrs-peers.org</a>.

Benefits Provided. PSRS is a defined benefit plan providing retirement, disability, and death/survivor benefits. Members are vested for service retirement benefits after accruing five years of service. Individuals who (a) are at least age 60 and have a minimum of 5 years of service, (b) have 30 years of service, or (c) qualify for benefits under the "Rule of 80" (service and age total at least 80) are entitled to a monthly benefit for life, which is calculated using a 2.5% benefit factor. Beginning July 1, 2001, and ending July 1, 2014, a 2.55% benefit factor was used to calculate benefits for members who have 31 or more years of service. Actuarially age-reduced benefits are available for members with five to 24.9 years of service at age 55. Members who are younger than age 55 and who do not qualify under the "Rule of 80" but have between 25 and 29.9 years of service may retire with a lesser benefit factor. Members that are three years beyond normal retirement can elect to have their lifetime monthly benefits actuarially reduced in exchange for the right to also receive a one-time partial lump sum (PLSO) payment at retirement equal to 12, 24, or 36 times the Single Life benefit amount. A Summary Plan Description detailing the provisions of the plan can be found on PSRS' website at www.psrs-peers.org.

Cost-of-Living Adjustments ("COLA"). The PSRS Board has established a policy of providing a 0.00% COLA for years in which CPI increases between 0.00% and 2.00%, a 2.00% COLA for years in which CPI increases between 2.00% and 5.00%, and a COLA of 5.00% if the CPI increase is greater than 5.00%. If the CPI decreases, no COLA is provided. For any PSRS member retiring on or after July 1, 2001, such adjustments commence on the second January after commencement of benefits and occur annually thereafter. The total of such increases may not exceed 80% of the original benefit for any member.

Contributions. PSRS members were required to contribute 14.5% of their annual covered salary during fiscal years 2016 and 2017. Employers were required to match the contributions made by employees. The contribution rate is set each year by the PSRS Board of Trustees upon the recommendation of the independent actuary within the contribution restrictions set in Section 169.030 RSMo. The annual statutory increase in the total contribution rate may not exceed 1% of pay.

#### NOTES TO FINANCIAL STATEMENTS

The District's contributions to PSRS were \$6,352,180 for the year ended June 30, 2017.

Public Education Employee Retirement System of Missouri (PEERS)

Plan Description. PEERS is a mandatory cost-sharing multiple employer retirement system for all public school district employees (except the school districts of St. Louis and Kansas City), employees of the Missouri Association of School Administrators, and community college employees (except the Community College of St. Louis). Employees of covered districts who work 20 or more hours per week on a regular basis and who are not contributing members of the PSRS must contribute to PEERS. Employees of PSRS who do not hold Missouri educator certificates also contribute to PEERS. PEERS was established as a trust fund by an Act of the Missouri General Assembly effective October 13, 1965. Statutes governing the System are found in Sections 169.600 - 169.715 and Sections 169.560-169.595 RSMo. The statutes place responsibility for the operation of PEERS on the Board of Trustees of the Public School Retirement System of Missouri. A CAFR can be obtained at www.psrs-peers.org.

Benefits Provided. PEERS is a defined benefit plan providing service retirement and disability benefits to its members. Members are vested for service retirement benefits after accruing five years of service. Individuals who (a) are at least age 60 and have a minimum of five years of service, (b) have 30 years of service, or (c) qualify for benefits under the "Rule of 80" (service and age total at least 80) are entitled to a monthly benefit for life, which is calculated using a 1.61% benefit factor. Members qualifying for "Rule of 80" or "30-and-out" are entitled to an additional temporary 0.8% benefit multiplier until reaching minimum Social Security age (currently age 62). Actuarially age-reduced retirement benefits are available with five years of service at age 55. Members who are younger than age 55 and who do not qualify under the "Rule of 80" but have between 25 and 29.9 years of service may retire with a lesser benefit factor. Members that are three years beyond normal retirement can elect to have their lifetime monthly benefits actuarially reduced in exchange for the right to also receive a one-time PLSO payment at retirement equal to 12, 24, or 36 times the Single Life benefit amount. A Summary Plan Description detailing the provisions of the plan can be found on PEERS' website at www.psrs-peers.org.

COLA. The PEERS Board has established a policy of providing a 0.00% COLA for years in which the CPI increases between 0.00% and 2.00%, a 2.00% COLA for years in which CPI increases between 2.00% and 5.00%, and a COLA of 5.00% if the CPI increase is greater than 5.00%. If the CPI decreases, no COLA is provided. For any PEERS member, such adjustments commence on the fourth January after commencement of benefits and occur annually thereafter. The total of such increases may not exceed 80% of the original benefit for any member.

Contributions. PEERS members were required to contribute 6.86% of their annual covered salary during fiscal years 2016 and 2017. Employers were required to match the contributions made by employees. The contribution rate is set each year by the PSRS Board of Trustees upon the recommendation of the independent actuary within the contribution restrictions set in Section 169.030 RSMo. The annual statutory increase in the total contribution rate may not exceed 0.5% of pay.

The District's contributions to PEERS were \$985,129 for the year ended June 30, 2017.

# NOTES TO FINANCIAL STATEMENTS

#### **NOTE 5 – RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; business interruptions; errors and omissions; natural disasters; employee injuries and illnesses; and employee health and accident benefits. Commercial insurance coverage is purchased for claims arising from such matters other than employee health benefits.

The District is covered by an excess loss contract on its medical benefits program. This contract provides specific stop-loss coverage for claims in excess of \$150,000 per individual. However, a special provision has been added to the stop-loss coverage whereby the District retains liability for up to \$100,000 of aggregated claims above the stop-loss threshold. The District retains the obligation to pay claims below these levels.

#### NOTE 6 – COMMITMENTS AND CONTINGENCIES

#### **Grants Audits**

The District receives Federal grants and State funding for specific purposes that are subject to review and audit. These reviews and audits could lead to requests for reimbursement or to withholding of future funding for expenditures disallowed under or other noncompliance with the terms of the grants and funding. The District is not aware of any noncompliance with the Federal or State provisions that might require the District to provide reimbursement.

#### Litigation

The District may periodically be the defendant in a lawsuit arising principally in the normal course of operations. In the opinion of the administration, the outcome of these lawsuits will not have a material adverse effect on the accompanying financial statements and accordingly, no provision for losses has been recorded.

#### **NOTE 7 – TAX ABATEMENTS**

A tax abatement is a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which the governments promise to forgo tax revenues to which they are otherwise entitled and the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

Under Chapter 100 of Missouri's tax code, the Department of Economic Development can provide a state and local tax exemption on tangible personal property leased by a company from a city/county. The tax exemption extends to both state and local sales tax and local property tax.

#### NOTES TO FINANCIAL STATEMENTS

The District does not negotiate tax abatements with entities; however, the District is impacted by tax abatements granted by other governmental jurisdictions within the District's boundaries. These include Chapter 100 tax abatements for Modern Litho, Unilever, Alpla, and Continental Commercial Products. For the fiscal year ending June 30, 2017, these abatements total \$187,779.

The District is also subject to one Chapter 353 tax abatement; this is an incentive to help redevelop blighted areas by abating some or all of the property taxes for up to 25 years. This tax abatement is immaterial to the financial statements.

# **NOTE 8 – SUBSEQUENT EVENTS**

The District has evaluated subsequent events through December 5, 2017, the date which the financial statements were available to be issued.

In April 2017, voters in the District authorized \$130,000,000 in general obligations bonds for the purpose of providing funds to acquire, construct, renovate, furnish and equip schoolhouse sites, buildings and related facilities, including additions and renovations to the existing high school and construction of a new high school. In July, 2017, the District issued \$85,000,000 of these general obligation refunding bonds.

The District entered into an Equipment Lease/Purchase with Central Trust Bank on August 1, 2017. The three-year lease, in the amount of \$1,000,000, carries an interest rate of 2.000% and was for the purchase of 4,105 DELL Chromebook Computers. Equal annual installments are due and payable on July 15 through the year 2020.

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS BUDGET TO ACTUAL - UNAUDITED GENERAL FUND Year ended June 30, 2017

					nces (negative)		
	Budgeted amounts Original Final			Original	Final		
			Actual	to final	to actual		
Revenues					*		
Local	\$ 45,042,772	\$ 46,148,292	\$ 46,148,292	\$ 1,105,520	\$	¥.	
County	4,315,402	4,856,582	4,856,582	541,180		-	
State	4,104,023	4,223,099	4,223,099	119,076			
Federal	9,089,875	9,301,635	9,301,635	211,760			
Investment income		495,682	495,682	495,682			
Total revenues	62,552,072	65,025,290	65,025,290	2,473,218		-	
Expenditures							
Regular instruction	2,618,762	2,364,981	2,364,981	(253,781)		-	
Special instruction	4,735,300	4,825,488	4,825,488	90,188		-	
Vocational instruction	337,875	286,917	286,917	(50,958)			
Student activities	546,819	1,849,459	1,849,459	1,302,640		3#33	
Student support services	1,205,094	1,183,378	1,183,378	(21,716)			
Instructional staff support	4,208,139	4,358,884	4,358,884	150,745		27	
Building administration	1,325,857	1,327,278	1,327,278	1,421		743	
General administration and central services	3,352,847	3,499,032	3,499,032	146,185		(+)	
Operation of plant	7,775,590	7,697,574	7,697,574	(78,016)		(7.)	
Transportation	3,692,125	3,628,040	3,628,040	(64,085)		320	
Food service	5,250,790	5,280,037	5,280,037	29,247		7#8	
Community service	510,452	494,806	494,806	(15,646)			
Total expenditures	35,559,650	36,795,874	36,795,874	1,236,224			
Revenues over expenditures	26,992,422	28,229,416	28,229,416	1,236,994		-	
Other financing sources (uses)							
Proceeds from sale of property	192	14,928	14,928	14,736	96	27	
Transfers out	(28,079,133)	(26,994,697)	(26,994,697)	1,084,436		1 4	
Total other financing sources (uses)	(28,078,941)	(26,979,769)	(26,979,769)	1,099,172		3.00	
NET CHANGE IN FUND BALANCE	\$ (1,086,519)	\$ 1,249,647	1,249,647	\$ 2,336,166	\$		
Fund balance at July 1, 2016			19,492,597				
Fund balance at June 30, 2017			\$ 20,742,244				

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS BUDGET TO ACTUAL - UNAUDITED SPECIAL REVENUE FUND Year ended June 30, 2017

							Variances positive (negative)			
	Budgeted amounts					Original		Final		
	Original		Final		Actual		to final		to actual	
Revenues										
Local	\$	8,307,961	\$	8,373,123	\$	8,373,123	\$	65,162	\$	12
County		420,000		333,687		333,687		(86,313)		
State	1	5,535,000		16,055,758		16,055,758		520,758		·
Federal		1,100		208,024		208,024		206,924		7
Investment income				10,096		10,096		10,096		-
Other		246,835		247,593		247,593		758		
Total revenues	2	4,510,896		25,228,281		25,228,281		717,385		
Expenditures										
Regular instruction	3	1,100,064		30,539,446		30,539,446		560,618		120
Special instruction		8,482,122		8,037,983		8,037,983		444,139		
Vocational instruction		1,834,689		1,847,691		1,847,691		(13,002)		(#8)
Student activities		1,016,905		993,747		993,747		23,158		1.5
Tuition paid to other districts		202,000		154,915		154,915		47,085		-
Student support services		2,035,706		2,860,160		2,860,160		(824,454)		: <u>**</u>
Instructional staff support		2,487,229		1,966,864		1,966,864		520,365		(*)
Building administration		3,112,004		3,053,756		3,053,756		58,248		
General administration and central services		900,463		882,982		882,982		17,481		17.0
Transportation		144,994		159,443		159,443		(14,449)		-
Community service		1,273,853		1,225,991		1,225,991		47,862		
Total expenditures		2,590,029		51,722,978	S2112	51,722,978	-	867,051	-	•
Revenues over (under) expenditures	(2	28,079,133)		(26,494,697)		(26,494,697)		1,584,436		*
Other financing sources										
Transfers in	2	28,079,133	-	26,494,697	-	26,494,697	( <del></del>	(1,584,436)	-	
NET CHANGE IN FUND BALANCE	\$			3		ä			\$	
Fund balance at July 1, 2016										
Fund balance at June 30, 2017					_\$					

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS BUDGET TO ACTUAL - UNAUDITED DEBT SERVICE FUND Year ended June 30, 2017

							9-11	Varia positive (	nces negati		
		Budgeted a		amounts			Original		Final		
		Original		Final	1/2	Actual		to final	-	to actual	
Revenues											
Local	\$	3,236,760	\$	3,115,120	\$	3,115,120	\$	(121,640)	\$		-
County		449,833		484,811		484,811		34,978			*
Investment income			_	177,921		177,921		177,921	_		5
Total revenues		3,686,593		3,777,852		3,777,852		91,259			2
Expenditures											
Debt services	_	3,900,569		27,711,617	7011	27,711,617	(	23,811,048)	_		
Revenues under expenditures		(213,976)		(23,933,765)	2)	(23,933,765)	(	(23,719,789)			
Other financing sources (uses)											
Proceeds from general obligation refunding bonds		7.		5,915,000		5,915,000		5,915,000			-
Premium on general obligation refunding bonds		27		243,268		243,268		243,268			*
Payment to refunded bond escrow agent				(6,224,483)		(6,224,483)		(6,224,483)			71
Total other financing sources (uses)		-	_	(66,215)	-	(66,215)	-	(66,215)			-
NET CHANGE IN FUND BALANCE	\$	(213,976)	\$	(23,999,980)		(23,999,980)	\$ (	(23,786,004)	\$		-
Fund balance at July 1, 2016						26,153,969					
Fund balance at June 30, 2017					\$	2,153,989					

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS BUDGET TO ACTUAL - UNAUDITED CAPITAL PROJECTS FUND Year ended June 30, 2017

				1000	nces	
	Dudgatas	Lamaunta		positive (	negative) Final	
	Original	l amounts Final	Actual	to final	to actual	
Revenues	Original			- to mu	- to wetter	
Local	\$ 422,957	\$ 1,325,945	\$ 1,325,945	\$ 902,988	\$ -	
State	2,772,717	2,889,791	2,889,791	117,074	270	
Federal	-	24,345	24,345	24,345	7.2	
Investment income		26,061	26,061	26,061		
Total revenues	3,195,674	4,266,142	4,266,142	1,070,468	274	
Expenditures						
Regular instruction	90,366	31,973	31,973	58,393	\$ <b>7</b> .5	
Special instruction	10,000	4,701	4,701	5,299	120	
Vocational instruction	167,569	150,611	150,611	16,958		
Student activities	36,904	22,744	22,744	14,160	· ·	
Instructional staff support	487,335	688,234	688,234	(200,899)	(a)	
Operation of plant	90,000	49,340	49,340	40,660	0 <del>,0</del> 5	
Food services	100,000	257,095	257,095	(157,095)	-	
Community service	30,000	24,991	24,991	5,009	848	
Facility acquisition and construction	1,218,238	1,379,700	1,379,700	(161,462)	10 <del>1</del> 1	
Debt services						
Principal	151,213	594,378	594,378	(443,165)	12 <b>4</b>	
Interest and other charges		32,672	32,672	(32,672)	-	
Total expenditures	2,381,625	3,236,439	3,236,439	(854,814)	· · · · · · · · · · · · · · · · · · ·	
Revenues over expenditures	814,049	1,029,703	1,029,703	215,654	5 <del>,7</del> 5	
Other financing sources						
Proceeds from sale of property	8,820	5,973	5,973	(2,847)	((#)	
Net insurance recovery	: ·	25,371	25,371	25,371		
Transfers in	-	500,000	500,000	500,000		
Total other financing sources	8,820	531,344	531,344	522,524	-	
NET CHANGE IN FUND BALANCE	\$ 822,869	\$ 1,561,047	1,561,047	\$ 738,178	\$ -	
Fund balance at July 1, 2016			1,731,282			
Fund balance at July 1, 2017			\$ 3,292,329			

# SCHEDULE OF CAPITAL ASSETS - UNAUDITED

Capital assets activity as of the year ended June 30, 2017 was as follows:

	Balance at July 1, 2016	Additions	Disposals	Balance at June 30, 2017
Capital assets, not being depreciated				
Land	\$ 5,382,745	\$ -	\$ -	\$ 5,382,745
Construction in progress	170,719	280,523	(170,719)	280,523
Total capital assets, not being depreciated	5,553,464	280,523	(170,719)	5,663,268
Capital assets being depreciated				
Buildings and improvements	124,227,272	1,260,236	2	125,487,508
Equipment	4,288,307	214,358	(226,535)	4,276,130
Total capital assets being depreciated	128,515,579	1,474,594	(226,535)	129,763,638
Less accumulated depreciation				
Buildings and improvements	42,300,232	3,622,754		45,922,986
Equipment	3,239,970	203,099	(91,031)	3,352,038
Total accumulated depreciation	45,540,202	3,825,853	(91,031)	49,275,024
Total capital assets being depreciated, net	82,975,377	(2,351,259)	(135,504)	80,488,614
Governmental activities capital assets, net	\$ 88,528,841	\$ (2,070,736)	\$ (306,223)	\$ 86,151,882

#### NOTES TO SUPPLEMENTARY INFORMATION

#### NOTE 1 – BUDGETS AND BUDGETARY ACCOUNTING

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. In accordance with Chapter 67, RSMo, the District adopts a budget for each fund of the political subdivision.
- 2. Prior to July, the Chief Financial Officer, who serves as the budget officer, submits to the Board of Education a proposed budget for the fiscal year beginning on the following July 1. The proposed budget includes estimated revenues and proposed expenditures for all District funds. Budgeted expenditures cannot exceed beginning available monies plus estimated revenues for the year.
- 3. A public hearing is conducted to obtain taxpayer comments. Prior to its approval by the Board of Education, the budget document is available for public inspection.
- 4. Prior to July 1, the budget is legally enacted by a vote of the Board of Education.
- Subsequent to the formal approval of the budget, the Board of Education has the authority to
  make necessary adjustments to the budget by formal vote of the Board of Education.
  Adjustments made during the year are reflected in the budget information included in the
  financial statements.
- 6. Budgeted amounts are as originally adopted or as amended by the Board of Education.
- Budgets for District funds are prepared and adopted on the modified cash basis (budget basis), recognizing revenues when collected and expenditures when paid. Budgets lapse at year end.

#### NOTES TO SUPPLEMENTARY INFORMATION

### NOTE 2 - CAPITAL ASSETS ACCOUNTING POLICIES

Capital assets include land, buildings, furniture and equipment. The District defines capital assets as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. All land purchases are included. Such assets are recorded at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are recorded at estimated fair market value at the date of donation. The District does not own any infrastructure.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the assets' lived are not included. Capital assets being constructed and in progress as of the date of the financial statements are reported with buildings and improvements, but not depreciated until the project is complete. All reported capital assets, except land and construction in progress, are depreciated using the straight-line method over their estimated useful lives. The District primarily utilizes partial year depreciation in the year of acquisition.

Depreciation is calculated using the straight-line method over the estimated useful life of each asset. Original building construction and major improvements are depreciated over 75 years. Equipment useful lives range from 5 to 20 years.



CPAs and Management Consultants

One South Memorial Drive, Ste. 900 St. Louis, MO 63102 ph. 314.231.6232 fax 314.880.9307

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# Independent Accountants' Report on Compliance with Specified Requirements of Missouri Laws and Regulations

Board of Education of Jefferson City Public Schools Jefferson City, Missouri

We have examined Jefferson City Public Schools' compliance with the requirements of Missouri laws and regulations regarding budgetary and disbursement procedures, and accurate disclosure by Jefferson City Public Schools' records of average daily attendance and average daily pupil transportation for the year ended June 30, 2017. Management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on Jefferson City Public Schools' compliance with the specified requirements based on our examination.

Our examination was made in accordance with the attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements above. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on Jefferson City Public Schools' compliance with specified requirements.

In our opinion, Jefferson City Public Schools' complied, in all material respects, with the aforementioned requirements for the year ended June 30, 2017.

This report is intended solely for the information and use of the Board of Education, District management, the Missouri Department of Elementary and Secondary Education and other audit agencies and is not intended to be and should not be used by anyone other than these specified parties.

Kerber, Eck & Brackel LLP

St. Louis, Missouri December 5, 2017

# SCHEDULE OF SELECTED STATISTICS - UNAUDITED FOR THE YEAR ENDED JUNE 30, 2017

District Number:	026-006
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## 1. Calendar (Sections 160.041 and 171.031, RSMo)

A. Standard day length (SDL) – The total number of hours between the starting time of the first class and the dismissal time of the last class, minus the time allowed for lunch and one passing time, and minus Channel One time. Reported with 4 decimal places.

Grades K through 5	6.6500	SDL
Grades 6 through 8	6.4167	SDL
Grades 9 through 12	6.6833	SDL

B. The number of actual calendar hours classes were in session and the number of days classes were in session and pupils were under the direction of teachers during this school year were as follows:

	Hours	Days
Grades K through 5	1,136.1000	174
Grades 6 through 8	1,095.5058	174
Grades 9 through 12	1,141.8942	174

# 2. Average Daily Attendance (ADA)

Regular term average daily attendance:

	Full-time & part-time
Kindergarten	684.1343
Grades 1 through 5	3,322.2607
Grades 6 through 8	1,849.1285
Grades 9 through 12	2,115.6200
Subtotal regular attendance	7,971.1435
Summer school - average daily attendance	256.7051
ESY	0.1264
Total average daily attendance	8,227.9750

# SCHEDULE OF SELECTED STATISTICS - UNAUDITED FOR THE YEAR ENDED JUNE 30, 2017

## 3. September Membership

3.	Septe	mber Membership				
			Full-time & part-time			
		September membership FTE count	8,589.00			
4.	Free a	nd Reduced Priced Lunch FTE Count				
			Full-time & part-time			
		Free Reduced	4,390.80 658.33			
		Total	5,049.13			
5.	Finan	ce				
	A.	As required by Section 162.401, RSMo, a bond was District's treasurer in the total amount of:	purchased for the	\$100,000		
	B. The District's deposits were secured during the year as required by Sections 110.010 and 110.020, RSMo.					
	C. The District maintained a separate bank account for the Debt Service Fund in accordance with Section 165.011, RSMo.					
	D. Salaries reported for educators in the October Core Data cycle are supported by payroll/contract records.					
	E. If a \$162,326 or 7% x SAT x WADA transfer was made in excess of adjusted expenditures, the board approve a resolution to make the transfer, which identified the specific projects to be funded by the transfer and an					
		expected date for the projects to be undertaken.		N/A		
	F. The District published a summary of the prior year's audit report within thirty days of the receipt of the audit pursuant to Section 165.121, RSMo.					
	G. The District has a professional development committee plan adopted by the Board with the professional development committee plan identifying the expenditure of seventy-five percent (75%) of one percent (1%) of the current year basic formula apportionment.			True		

# SCHEDULE OF SELECTED STATISTICS - UNAUDITED FOR THE YEAR ENDED JUNE 30, 2017

H.	The amount spent for approved professional development committee plan activities was:	
	All above "false answers must be supported by a finding or management letter comment.	
	Findings #:	N/A
	Management Letter Comment #:	N/A
6. Transp	ortation	
A.	The school transportation allowable costs substantially conform to 5 CSR 30-261.040, Allowable Costs for State Transportation Aid.	True
В.	The District's school transportation ridership records are maintained in a manner to accurately disclose in all material respects the average number of regular riders transported.	True
C.	Based on the ridership records, the average number of students (non-disabled K-12, K-12 students with disabilities and career education) transported on a regular basis (ADT) was:	
	<ul> <li>Eligible ADT</li> </ul>	4,689
	<ul> <li>Ineligible ADT</li> </ul>	0
D.	The District's transportation odometer mileage records are maintained in a manner to accurately disclose in all material respects the eligible and ineligible mileage for the year.	True
E.	Actual odometer records show the total district-operated <u>and</u> contracted mileage for the year was:	966,839
	Of this total, the eligible non-disabled and students with disabilities route miles and the ineligible non-route and disapproved miles (combined) was:	S
	<ul> <li>Eligible Miles</li> </ul>	771,802
	<ul> <li>Ineligible Miles (Non-Route/Disapproved)</li> </ul>	195,037

# SCHEDULE OF SELECTED STATISTICS - UNAUDITED FOR THE YEAR ENDED JUNE 30, 2017

F.	Number of days the schools operated the school transportation system during the regular school year:				
	All above "False" answers <u>must</u> be supported by a finding or management letter comment.				
	Findings #:	N/A			
	Management Letter Comment #:	N/A			



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Independent Auditors' Report on Internal Control
Over Financial Reporting and on Compliance and Other
Matters Based on an Audit of Financial Statements
Performed in Accordance with Government Auditing Standards

Board of Education Jefferson City Public Schools Jefferson City, Missouri

We have audited the financial statements of the governmental activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of Jefferson City Public Schools, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise of Jefferson City Public Schools' basic financial statements, and have issued our report thereon dated December 5, 2017. We conducted our audit in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. The financial statements of Jefferson City Public Schools Foundation were not audited in accordance with *Government Auditing Standards* and accordingly this report does not include reporting on internal control over financial reporting or instances of reportable noncompliance associated with Jefferson City Public Schools Foundation.

# **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Jefferson City Public Schools' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Jefferson City Public Schools' internal control. Accordingly, we do not express an opinion on the effectiveness of the Jefferson City Public Schools' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2017-001 and 2017-002 that we consider to be significant deficiencies.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Jefferson City Public Schools' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Jefferson City Public Schools Response to Findings**

The Jefferson City Public Schools' responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. Jefferson City Public Schools' responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Kerber, Eck & Brauchel LLP

St. Louis, Missouri December 5, 2017



CPAs and Management Consultants

One South Memorial Drive, Ste. 900 St. Louis, MO 63102 ph. 314.231.6232 fax 314.880.9307

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## Independent Auditors' Report on Compliance for Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance

Board of Education Jefferson City Public Schools Jefferson City, Missouri

### Report on Compliance for Each Major Federal Program

We have audited the Jefferson City Public Schools' compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Jefferson City Public Schools' major federal programs for the year ended June 30, 2017. The Jefferson City Public Schools' major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

## Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal programs.

### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the Jefferson City Public Schools' major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Jefferson City Public Schools' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Jefferson City Public Schools' compliance.

## Opinion on Each Major Federal Program

In our opinion, the Jefferson City Public Schools complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.

## Report on Internal Control over Compliance

Management of the Jefferson City Public Schools is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Jefferson City Public Schools' internal control over compliance with types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Jefferson City Public Schools' internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified certain deficiencies in internal control over compliance, as described in accompanying schedule of findings and questioned costs as item 2017-003, that we consider to be significant deficiencies.

Jefferson City Public Schools' response to the internal control over compliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Jefferson City Public School's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Kerber, Eck & Branchel LU

St. Louis, Missouri December 5, 2017

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2017

Federal Grantor / Pass-Through Grantor / Program Cluster or Title	Federal CFDA Number	Pass- Through Identification Number	Expenditures
U.S. Department of Education			
Passed-through Missouri Department of Elementary and			
Secondary Education:			
Special Education Cluster:			
Special Education - Grants to States	84.027	026-006	\$ 2,424,552
Special Education - Preschool Grants	84.173	026-006	61,543
Total Special Education Program Cluster			2,486,095
Adult Education - Basic Grants to States	84.002	026-006	347,371
Career and Technical Education - Basic Grants to States	84.048	026-006	208,024
Title I Grants to Local Educational Agencies	84.010	026-006	2,081,405
Title IIA Improving Teacher Quality State Grants	84.367	026-006	315,444
Title III English Language Acquisition Grants	84.365	026-006	31,671
Grants for State Assessments and Related Activities	84.369	026-006	975
Total U.S. Department of Education			5,470,985
U.S. Department of Agriculture			
Passed-through Missouri Department of Elementary and			
Secondary Education:			
School Food Services Fruits and Vegetables	10.582	026-006	78,490
Food Service Equipment Grant	10.579	026-006	24,345
Child Nutrition Cluster:			
School Breakfast Program	10.553	026-006	925,680
National School Lunch Program	10.555	026-006	
Cash assistance			2,605,774
Non-cash assistance (food distribution)			487,582
Total National School Lunch Program			3,093,356
Passed-though Missouri Department of Health and Senior Services			
Summer Food Service Program for Children	10.559	ERS04623735	224,737
Total Child Nutrition Program Cluster	o menor de como de Comitión d		4,243,773
Child and Adult Care Food Program	10.558	ERS46112373	105,284
Total U.S. Department of Agriculture			4,451,892
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 9,922,877

# NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2017

#### **NOTE 1 – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards includes the federal award activity of Jefferson City Public Schools (the District) under programs of the federal government for the year ended June 30, 2017. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the District and is reported on the modified cash basis of accounting, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule of Expenditures of Federal Awards are reported on the modified cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain expenditures are not allowable or are limited as to reimbursement.

The District has not elected to use the 10 percent *de minimis* indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE 3 – SUBRECIPIENTS**

There have been no awards passed through to subrecipients.

#### **NOTE 4 – FOOD DISTRIBUTION**

Nonmonetary assistance is reported in the Schedule of Expenditures of Federal Awards at fair market value of the commodities received and disbursed during the fiscal year ended June 30, 2017.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2017

#### SUMMARY OF AUDITORS' RESULTS

#### **Financial Statements**

Type of report issued on financial statements: <u>Unmodified opinion</u>

Internal control over financial reporting:

Material weaknesses identified? No

Significant deficiencies identified that are not considered to be material weaknesses? Yes

Noncompliance material to the financial statements noted? No

#### **Federal Awards**

Internal control over major programs:

Material weakness identified? No

Significant deficiencies identified that are not considered to be material weaknesses? Yes

Type of auditors' report issued on compliance for major programs: Unmodified opinion

Any audit findings disclosed that are required to be reported under 2 CFR Section 200.516(a) of the Uniform Guidance? No

The programs tested as a major program are as follows:

CFDA Number(s)	Name of Program or Cluster
84.010	Title I - Grants to Local Educational Agencies
10.553, 10.555, 10.559	Child Nutrition Cluster
84.027, 84.173	Special Education Cluster

The dollar threshold used to distinguish between type A and type B programs: \$750,000

Auditee qualified as a low-risk auditee? No

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2017

#### FINDINGS – FINANCIAL STATEMENT AUDIT

### **Finding 2017-001**

Condition: Accounting duties are not properly segregated.

Criteria: Duties should be segregated so that no one employee has access to both physical assets and the related accounting records, or to all phases of a transaction.

Cause: Due to the limited number of employees, it is difficult to achieve proper segregation of duties

Prior Year Finding: 2016-001

Effect: The District's internal controls may not allow management or employees to prevent, or detect and correct, misstatements on a timely basis in the normal performance of their duties.

Recommendation: We recommend management continue to review its processes to further segregate incompatible duties.

## Management Response and Corrective Action Plan:

The District concurs with this recommendation. The Chief Financial Officer/Chief Operating Officer and the Director of Business Services are fully aware of the need for segregation of duties. The District will continue to monitor operations for appropriate segregation of duties in order to protect the District's resources from potential fraud, misuse or abuse. The automated purchase order and credit card expenditure processes, as well as the overall disbursement processes, will be reviewed and evaluated by the end of the current fiscal year. When deemed necessary and feasible, additional controls or changes in processes will be implemented.

### **Finding 2017-002**

Condition: We tested 36 expenditures and found three that had only one level of approval. District policy requires these expenditures to have two levels of approval.

Criteria: All expenditures should be properly approved in accordance with District policy.

Cause: The District was not aware that the purchase order approvals were routed incorrectly.

Prior Year Finding: Not applicable

Effect: Expenditures could be made without proper approval.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2017

### Management Response and Corrective Action Plan:

The District concurs with this recommendation. The District has purchase order approval routes in place for the protection of both the employees and the District. The District understands that there are times when an approver may not be available and the approval route on a purchase order may need to be changed to allow a purchase to move forward. However, it is important that the purchase order be rerouted through an appropriate level. The District will discuss and determine appropriate handling for any future rerouting of purchase orders.

# FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARDS PROGRAMS AUDIT

## **Finding 2017-003**

Federal Program: Special Education Cluster (84.027 and 84.173)

Federal Agencies: U.S. Department of Education

Pass-Through Agency: Missouri Department of Elementary and Secondary Education

Condition: We tested 36 expenditures and found three that had only one level of approval. District policy requires these expenditures to have two levels of approval.

Criteria: All expenditures charged to the Federal Program should be properly approved in accordance with District policy.

Cause: The District was not aware that the purchase order approvals were routed incorrectly.

Prior Year Finding: Not applicable

Effect: Unallowable cost could be charged to the Federal Program.

Recommendation: We recommend all expenditures be approved in accordance with District policy.

## Management Response and Corrective Action Plan:

The District concurs with this recommendation. Subsequent to the audit, the District reviewed all 2016-17 purchase orders to identify those incorrectly routed, which bypassed the second approval level. There did not appear to be a system-wide problem; however, it was a problem in the federal program noted by the auditor. The District has discussed this finding with the federal program staff and plan to communicate with <u>all</u> appropriate staff regarding route selection and approval levels. The District has procedures in place for the protection of both the employees and the District and adherence to these procedures is expected.

## SCHEDULE OF PRIOR YEAR FINDINGS FOR THE YEAR ENDED JUNE 30, 2016

# **Finding 2016-001**

Condition: As in smaller to medium-sized organizations, it is difficult to obtain proper segregation of duties due to limited number of employees.

Recommendation: We recommend management continue to review these processes to optimize the functionality of internal controls.

Current Status: This finding was repeated as finding 2017-001.